

## **AGENDA SUPPLEMENT**

### **Health and Adult Social Care Policy and Scrutiny Committee**

- To:** Councillors Doughty (Chair), Hook (Vice-Chair),  
S Barnes, Heaton, Vassie, Cullwick and Wells
- Date:** Tuesday, 21 February 2023
- Time:** 6.00 pm
- Venue:** The George Hudson Board Room - 1st Floor, West  
Offices (F045)

The Agenda for the above meeting was published on **13 February 2023**.  
The attached additional documents are now available for the following  
agenda item:

**4. Local Plan of Action for Drugs and Alcohol (Pages 1 - 10)  
in York**

The Health and Adult Social Care Policy and Scrutiny Committee is  
asked to comment on the York Local Plan of Action for Drugs and  
Alcohol in York.

This agenda supplement was published on **22 February  
2023**.

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# York Drug and Alcohol Partnership Local Plan of Action

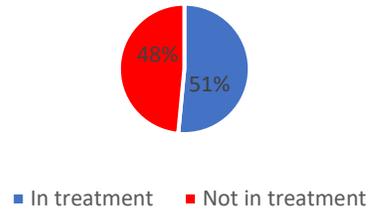
Health and Adult Social Care Policy and Scrutiny  
Committee

21<sup>st</sup> February 2023



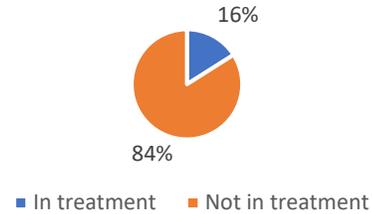
# Drugs and alcohol in York - the scale of the challenge

Estimated number of opiate or crack users in York (n=810)



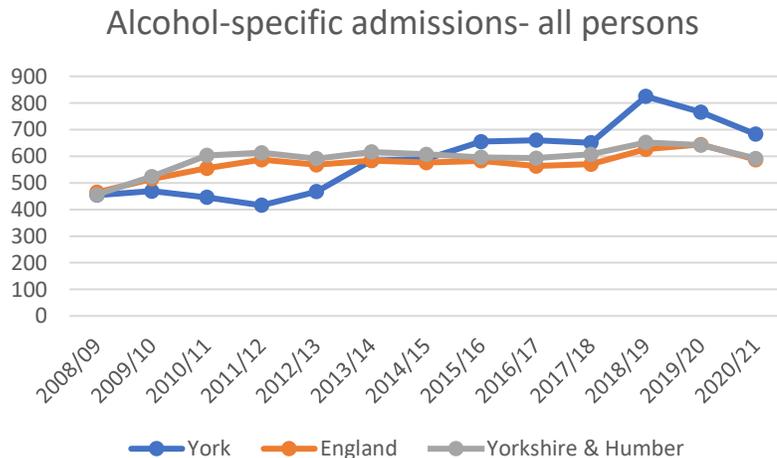
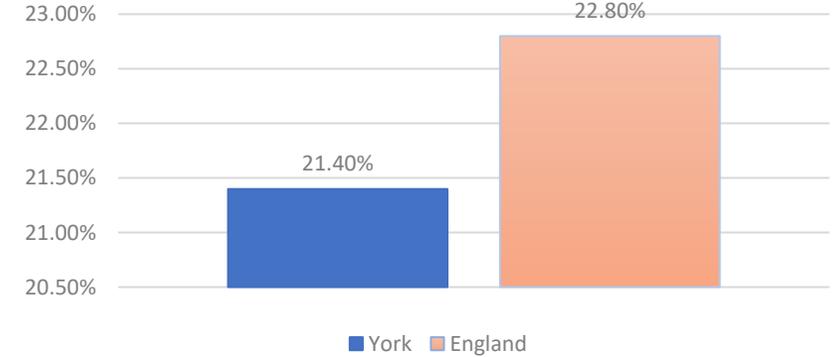
York has a higher proportion of people citing alcohol and benzodiazepines use than the England averages

Estimated number of people dependant on alcohol, 2018/2019 (n=2,458)



Using this estimate, a projected unmet need figure has been calculated for 2020/2021

Population drinking above low risk levels



446 new presentations to treatment



2014-15 = 294 opiate dependant adults

11.7% children in needs assessments identified alcohol misuse by a parent or other adult living with them as an issue.

8.6% (n=172) of assessments stated drug misuse was a factor

# Our strategy on a page

## A Ten-Year Ambition

Break drug supply chains

**£300m nationally over 3 years to:**

- Reduce homicide
- Close county lines
- Tackle the supply of drugs in prisons

Deliver a world-class treatment and recovery system

**£780m nationally over 3 years to:**

- Prevent drug misuse deaths
- Increase treatment places
- Increase numbers in recovery

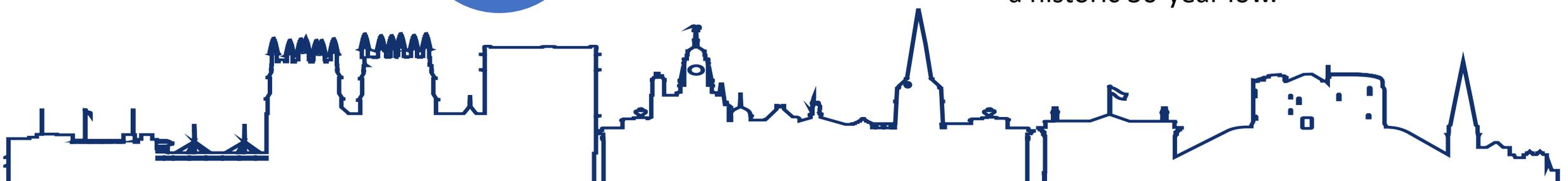
Reduce the demand for recreational drugs

- Reduce overall drug use
- Reduce numbers of school children using drugs
- Support young people and families most at risk of substance misuse

### Outcomes expected by 2024:

- Prevented nearly 1,000 deaths;
- Delivered around 54,500 new high-quality drug and alcohol treatment places
- Contributed to the prevention three-quarters of a million crimes
- Closed over 2,000 more county lines
- Increased disruption of illegal drug supply activities

And, within a decade seek to reverse the rising trend in drug use, with an ambition to reduce overall use towards a historic 30-year low.



# Overview of York action plan

What will we do?	Break drug supply chains	Deliver a world-class treatment and recovery system	Achieve a generational shift in the demand for drugs
<b>How will we do it?</b>	<ol style="list-style-type: none"> <li>1. targeting the 'middle market</li> <li>2. going after the money</li> <li>3. rolling up county lines</li> <li>4. tackling the retail</li> <li>5. restricting the supply of drugs into</li> </ol>	<ol style="list-style-type: none"> <li>1. delivering world-class treatment and recovery</li> <li>2. strengthening the professional workforce</li> <li>3. ensuring better integration of services</li> <li>4. improving access to accommodation alongside</li> <li>5. improving employment</li> <li>6. increasing referrals into treatment in the criminal justice system</li> <li>7. keeping people engaged in treatment after release from prison</li> </ol>	<ol style="list-style-type: none"> <li>1. applying tougher and more meaningful consequences</li> <li>2. delivering school-based prevention and early intervention</li> <li>3. supporting young people and families most at risk of substance misuse or criminal exploitation</li> </ol>
<b>How will we know it has worked?</b>	<p>Evidence of reducing supply, measuring:</p> <ul style="list-style-type: none"> <li>• Number of county lines closed</li> <li>• Organised Crime Gang disruptions</li> <li>• Reducing Drug Related Crime</li> <li>• Drug Related Homicide</li> <li>• Neighbourhood Crime</li> </ul>	<p>Evidence of increase Engagement in Treatment, measuring:</p> <ul style="list-style-type: none"> <li>• Numbers in Treatment</li> <li>• Prison Continuity of Care</li> <li>• Treatment Effectiveness</li> </ul> <p>Evidence of reducing Drug Related Harm, measuring:</p> <ul style="list-style-type: none"> <li>• Deaths from Drug Misuse</li> <li>• Hospital Admissions for Drug Misuse</li> </ul>	<p>Evidence of reducing Drug Use, measuring:</p> <ul style="list-style-type: none"> <li>• Proportion of individuals using drugs in the last year</li> <li>• Prevalence of Opiate and Crack Use</li> </ul>

# Plan area #1 – Break drug supply chains

1. targeting the ‘middle market’ – breaking the ability of gangs to supply drugs wholesale to neighbourhood dealers
2. going after the money – disrupting drug gang operations and seizing their cash
3. rolling up county lines – bringing perpetrators to justice, safeguarding and supporting victims, and reducing violence and homicide
4. tackling the retail market – improving targeting of local drug gangs and street dealing
5. restricting the supply of drugs into prisons – applying technology and skills to improve security and detection

Key action	Responsible partners	Milestones
1. Pursue (Police - Purs 6)- Deliberate Actionable Information development for Middle Market tier.	Police, Partners & Communities.	Identifiable intervention over calendar periods and support by police and partners from actionable information.
2. Pursue (Police – Purs 1)- Financial Investigator allocation to each known SOC risk and engagement.	Police	Recovered, seized and frozen assets accounted for through ARIS.
3. Prepare (Police – Prep 1) County Line flagging & Offender management. Mapping of SOC risk and threats through OCG process.	Police	County Line & OCG Flagging, referrals and OBTJ's. Enabling perpetrator and vulnerability flags to be highlighted on national systems for intervention and accountability regionally. Op CHILL diversion and intervention for SOC specific will show referrals made.
4. Protect (Police –Prep 9) Police and Partner Information development enabling police briefing and precision tasking.	Police & Partners	Report and react figures correlating actionable information with results for prosecution of offenders and interventions.
5. Prepare ((Police- prep 6) Information sharing with HMPPS around known OCG's operating within prison establishment.	Police & Partners	Identifiable interventions from sharing environment and inclusion of partners within Partnership Disruption Panel and SOC Board.

# Plan area #2 - Deliver a world-class treatment and recovery system

1. delivering world-class treatment and recovery services – strengthening local authority commissioned substance misuse services for both adults and young people, and improving quality, capacity and outcomes
2. strengthening the professional workforce – developing and delivering a comprehensive substance misuse workforce strategy
3. ensuring better integration of services – making sure that people’s physical and mental health needs are addressed to reduce harm and support recovery, and joining up activity to maximise impact across criminal justice, treatment, broader health and social care, and recovery
4. improving access to accommodation alongside treatment – access to quality treatment for everyone sleeping rough, and better support for accessing and maintaining secure and safe housing
5. improving employment opportunities – linking employment support and peer support to Jobcentre Plus services
6. increasing referrals into treatment in the criminal justice system – specialist drug workers delivering improved outreach and support treatment requirements as part of community sentences so offenders engage in drug treatment
7. keeping people engaged in treatment after release from prison – improving engagement of people before they leave prison and ensuring better continuity of care in the community

Key action	Responsible partners	Milestones – 3 year overview
Increased treatment and harm reduction capacity, including inpatient detoxification and residential rehabilitation	CYC Public Health	Years 1 and 2 to focus on pathways and JSNA, building a strong foundation of information and evidence to support further plans for increasing treatment places towards end of Year 2 and into Year 3.
Enhanced treatment quality	CYC Public Health	Year 1 and 2, review caseloads and training options. Year 2/3, consider training needs and the ascertain number of workers across the system required to support reduction on caseloads. Year 3 focus on recruitment to ensure reduction of caseloads and support quality of service provision
Expanding and developing the workforce	CYC Public Health	Year 1 and 2 explore training needs and develop plan to support training plan. Year 3 plan to expand workforce to support increase in treatment placements and consider specialist workers in other organisations
Reducing drug related deaths and improving access to mental and physical health care	CYC Public Health	Year 1 to undertake DARD review, look to explore pathways with secondary care for inpatients/out patients to ensure prompt referrals. Under take review into Alcohol Care Team model. Develop IBA and online alcohol reduction programme Year 2 look to review findings and build on recommendations and continue to strengthen pathways. This will assist with Year 3 plans
Recovery orientated system of care, including peer-based recovery support services	CYC Public Health	Year 1 focus on mapping/reviewing current services and ensure those with lived experience, including family/carers/friends feed into future plans to shape relevant initiatives. This will help to ensure by Year 3 there is a wide offer for individuals in recovery.

# Plan area #2 - Deliver a world-class treatment and recovery system

Area	Key action – Year 1 2022/23	progress	Responsible partners
System coordination and commissioning	Development of Partnership Board JSNA Commissioning post	Established May 22 Near completion Jan 2023 In post	CYC Public Health
Enhanced harm reduction	Peer to Peer Naloxone training and supply	Steering group established Jan 2023 Roll out planned March 2023	CYC Public Health/York Drug & Alcohol service
Increased treatment capacity	New post in YDAS	Recruiting	York Drug & alcohol service
Increased integration and improved care pathways between the criminal justice settings, and drug treatment	Continuation of 4 x CJ workers incl. senior specialist worker within YDAS  Support for families of those serving custodial sentence (Adfam)	All in post, Senior specialist worker appointed  Number of family members have accessed support.	York Drug & Alcohol Service
Residential rehabilitation and inpatient detoxification	Residential Rehabilitation and Inpatient detox co-Ordinator post  Create clear pathways to be implemented.	In post.  Progress to establish clear pathways underway with relevant partners.	CYC Public Health Team

# Plan area #2 - Deliver a world-class treatment and recovery system

Area	Key action - Year 1 2022/23	Progress	Responsible partner
Better and more integrated responses to physical and mental health issues	<p>Develop stronger pathways for those with dual diagnosis, DD advocate post within Mind.</p> <p>Develop stronger links with secondary care enabling clear pathways and implement Alcohol Care Team model</p>	<p>DD Advocate in post since May 2022</p> <p>Implementation planned April 2023</p>	<p>CYC Public Health/MIND</p> <p>CYC Public Health/York Teaching Hospital</p>
Enhanced recovery support	<p>Recovery fund to support community initiatives to enable those in recovery to create peer support networks.</p>	<p>Process established and funds available</p>	<p>York Drug &amp; Alcohol Service</p>
Other interventions which meet the aims and targets set in the drug strategy	<p>Alcohol harm reduction</p> <ul style="list-style-type: none"> <li>• development of digital alcohol Identification Brief Advice (IBA) promotion - Target of 15,000 digital IBA interventions by July 24</li> <li>• delivery of alcohol IBA training</li> <li>• Evaluation of pilot service (Changing Habits)</li> </ul>	<p>Total to date – 6860. Targeted text via GP January 2023.</p> <p>Training offered to professionals and volunteers to support alcohol IBA conversations with York residents and enable signposting to relevant support</p> <p>Due to begin Spring 2023</p>	<p>CYC Public Health</p>
Expanding the competency and size of the workforce	<p>Partnership group (or sub-group) to explore training needs within partner organisations and develop plan to support long term training plan</p> <p>Funding for accredited training for current YDAS staff</p>	<p>York &amp; NY Workforce development group established</p> <p>Appropriate training identified</p>	<p>CYC Public health</p> <p>CYC Public health/York Drug &amp; Alcohol Service</p>

# Plan area #3 - Achieve a generational shift in the

1. applying tougher and more meaningful consequences – ensuring there are local pathways to identify and change the behaviour of people involved in activities that cause drug-related harm
2. delivering school-based prevention and early intervention – ensuring that all pupils receive a co-ordinated and coherent programme of evidence-based interventions to reduce the chances of them using drugs
3. supporting young people and families most at risk of substance misuse or criminal exploitation – co-ordinating early, targeted support to reduce harm within families that is sensitive to all the needs of the person or family and seeks to address the root causes of risk

Key action	Responsible partners	Milestones
Increased engagement between YDAS and schools	YDAS	Contact with all secondary schools in York, with a named link.
Curriculum work on Drug and Alcohol	CYC Public Health Team	Healthy Schools framework commissioning to provide resources around key topic areas that have been identified
Response to Schools survey findings	CYC Public Health team	targeted work undertaken with schools where specific issues have been identified. School survey to be repeated in the next academic year
'Affected by' services	YDAS	Promoted to all partner agencies. To engage with more Health Care services
Adfam commissioned service: Support for families of those with drug/alcohol dependency	CYC Public Health YDAS	Adfam details shared with all clients YDAS referral process in place.
Local Police response to 'swift tough and certain' policy		Legislation still going through Parliament

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